in the appropriations process during his tenure, his views have also often resulted in affecting how the policies of appropriations were made.

The best example of Mr. Polsby's impact on policy is in the now-accepted practices relating to the permitted uses of various classes of unexpended funds carried over from one fiscal year to the next. The legal theories on which these practices have been based, and which have in turn been one of the impetuses for the custom of reprogramming notifications, have to a large extent been created and developed by Mr. Polsby. Historically, based on these legal theories, many billions of dollars, particularly for assisted housing, have been made available that would not otherwise have been used.

On a technical level, one needs only to compare an appropriation law of 25 years ago with a current one to see Mr. Polsby's impact, along with that of many other people, on the modernization of the appropriations laws. Among the features of current appropriations laws, not found 25 years ago, that Mr. Polsby contributed are serially numbered administrative provisions, and cross-citations for appropriations laws, which are in general not codified, to the U.S. Statutes at Large. These and many other basic technical innovations were a result of Mr. Polsby's application of a personal standard to the drafts of appropriations bill texts. The standard is in this question: Can an able lawyer far from a Federal Depository Library, such as in Norwichtown, decipher the text? Any time the answer to this question was "no," another innovation has soon followed.

Mr. Polsby has carried responsibility for many other legislative duties, in addition to appropriations. These have included the drafting of such bills as the Federal Housing Corporation Charter Act, largely in H.R. 2975, 105th Cong., 1st Sess., which is a conceptual and technical landmark despite the fact that it was not enacted. He is also the draftsman of the America's Private Investment Companies Act bill, H.R. 2764 and S. 1565, 106th Cong., 1st Sess., which is part of the Clinton administration's New Markets Initiative. Mr. Polsby has also been one of the participants in the drafting of almost all HUD legislation during the past 20 years, and more recently, as Associate General Counsel, has supervised the legislation and regulations functions within the Office of General Counsel at HUD.

In transition to new duties, Mr. Polsby served briefly, for the second time in his career, as acting General Counsel of HUD. He became HUD's Associate General Counsel for Appeals in September.

After a few years in private practice, Allen I. Polsby started his civil service career in 1963 as a trial lawyer at the Civil Aeronautics Board. While there, he tried several formal cases and argued appeals to the 5-member Board, but his most lasting impact has come from an informal matter before the Board. The matter was whether to approve a senior citizens discount fare tariff. Eighty years of consistent precedent made by Federal transportation regulatory agencies, including the CAB, supported disapproval. Mr. Polsby proposed a reinterpretation of the Federal Aviation Act of 1958 that supplied a sound legal basis for approving the discount fares tariff. The CAB ap-

proved the fares on that basis, and other regulatory agencies soon followed in approving senior citizen discounts under their jurisdictions.

Mr. Polsby first came to HUD in 1966, and served his apprenticeship as a legislative draftsman under the tutelage of the established master, Hilbert Fefferman. Mr. Polsby also worked in the office of program counsel for the Model Cities Program and the Government National Mortgage Association, and in many other capacities at HUD over the years.

Allen I. Polsby is a graduate of Brown University and the George Washington University Law School. He is married to Gail K. Polsby, a private psychotherapist and long-time faculty member at the Washington School of Psychiatry. The now live in Bethesda, MD. Their two children are adutls—Dan, a lawyer named for his long-deceased grandfather, and Abigail, a professional wilderness guide.

Mr. Speaker, Allen Polsby has had significant opportunities in his career to contribute to the development of public and legal policy. He has made the most of these opportunities to improve housing policy and develop innovative legal doctrine. I wish him all the best in his future endeavors.

#### ABILITIES EMPLOYMENT MONTH

# HON. ROBERT A. UNDERWOOD

OF GUAM

IN THE HOUSE OF REPRESENTATIVES Monday, October 25, 1999

Mr. UNDERWOOD. Mr. Speaker, it is characteristic of the people of my district to look for and find humor in adversity; to prompt a smile from those who grieve, or to laugh in the midst of misfortune. We have learned, over many generations, through a long history of natural and man-made disasters, that laughter indeed is the best medicine. Now, as the rest of the nation observes the month of October as National Disabilities Month, we in Guam continue to look on the bright side, as is our nature, and have proclaimed this month "Abilities Employment Month," with the theme "Think Abilities . . . Employ Abilities."

The Guam Developmental Disabilities Council, the University of Guam's University Affiliated Programs on Developmental Disabilities. the Department of Integrated Services for Individuals with Disabilities' Division of Vocational Rehabilitation, and the non-profit organizations which provide services to persons with disabilities are working together to sponsor and coordinate an impressive schedule of events and activities to promote awareness, understanding and the need as well as the benefits of employing the abilities of our families, friends and neighbors who are disabled in some way. The Governor of Guam issued a proclamation stating that, "Guam cannot afford. either morally or financially, to lose the contributions of persons with disabilities in the workplace or in our community at large." The proclamation further states, "October is set aside to help our community recognize the tremendous value and potential that people with disabilities have to commit and dedicate ourselves to their full empowerment, integration employment. . . ."

To this end, numerous activities are planned. These include Pre-employment Workshops, which focus on pre-employment skills, personal hygiene, resume preparation, application and interview skills and interpersonal relationships in the workplace; Consumer Employment Workshops, to promote consumer knowledge of employment opportunities, accessing employment services and entrepreneurship; Employer Power Workshops to increase job opportunities and expand employer placement skills with emphasis on sensitivity, provisions of the Americans with Disabilities Act (ADA), successful job accommodations and performing job analyses. Additionally. Guam System for Assistive Technology will hold an open house; there will be a legislative forum with policymakers on employment issues; a job fair at Guam's One-Stop Employment Center; and "A Day in the Life" sensitivity activity in which able people experience what it is like to have a disability.

An island-wide call for nominations of persons and organizations who exemplified superior performance in the workplace was conducted. The winners were recognized at an Awards Ceremony with Guam's Lieutenant Governor presenting the awards. It gives me great pleasure at this time to recognize, congratulate and commend the winners as well. For superior performance in the workplace as a Public Sector Employee, Ms. Catherine P. Leon Guerrero of the Department of Revenue and Taxation; for superior performance in the workplace as a Private Sector Employee, Mr. Joel E. Oyardo of Atkins Kroll, Inc.; and for superior performance in the workplace as an Employee of a Non-Profit Organization, Mr. Elipido Agaran of Goodwill Industries. The Department of Revenue & Taxation took the Outstanding Public Sector Employer Award: Citizens Security Bank won the Outstanding Private Sector Employer Award and the Outstanding Non-profit Organization Employer Award was given to Goodwill Industries of Guam. Also to be commended are the planners of this year's "Think Abilities . . . Employ-Abilities" Month: the Guam Developmental Disabilities Council, the University of Guam's University Affiliated Programs on Developmental Disabilities, the Department of Integrated Services for Individuals with Disabilities. Goodwill Guam and Guma' Mami. Maulek che'cho' miyu para todo I maninutet na taotao Guam, Si Yu'os ma'ase hamyo todos.

#### MAKE A DIFFERENCE DAY

## HON. BOB BARR

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES Monday, October 25, 1999

Mr. BARR of Georgia. Mr. Speaker, it is my distinct honor today to recognize all Americans, and especially those at Carrollton Elementary School, participating in "Make A Difference Day." October 23rd.

Make A Difference Day is America's most encompassing national day of helping others; a celebration of neighbor helping neighbor; friend helping friend; young helping old; old helping young; teacher helping student; employer helping employee; stranger helping

stranger. With the generous support of many private sponsors, nearly two million people now set aside the fourth Saturday in October for assisting others in their communities.

At Carrollton Elementary School, in the 7th district of Georgia, Principal Kathy Howell and Associate Principal Anita Buice have spearheaded an excellent, day-long campaign enabling parents and students to improve their school; including projects such as constructing educational materials and planting flowers in the schoolyard.

I would like to commend Principal Howell, Associate Principal Buice, and the students and parents of Carrollton Elementary School for their outstanding efforts; and I know they will work for a better community, not just on Make A Difference Day, but every day of their lives. Grassroots volunteer efforts such as this, will continue to strength America's communities, and thereby keep America strong well into the 21st Century.

PERSONAL EXPLANATION

### HON. DAVID VITTER

OF LOUISIANA

IN THE HOUSE OF REPRESENTATIVES

Monday, October 25, 1999

Mr. VITTER. Mr. Speaker, on rollcall No. 522, I was late arriving on the House floor. Had I been present, I would have voted "no."

CAMERA AND BASKETBALL HOOPS HELP BRIDGE CULTURAL GAP BETWEEN WEST VIRGINIANS AND PALESTINIANS

## HON. NICK J. RAHALL II

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Monday, October 25, 1999

Mr. RAHALL. Mr. Speaker, it gives me great pleasure to submit for the RECORD an article which appeared in the Beckley, WV, Register-Herald, on October 17, 1999.

As you will note from reading this article, 10 men from Beckley and 2 from Huntington, WV, representing the Memorial Baptist Church and the Fellowship of Christian Athletes recently visited Gaza and the West Bank in the Middle East, where they used some very common skills to build friendships with Palestinians.

The Reverend Paul Blizzard, who led the group on the mission to Gaza and the West Bank, said that his visit was to show their love for the Palestinian people and to extend a helping hand in any way they could. And they did so in a most astonishing but effective manner—with a camera and basketball hoops. Aided by Bernard Bostick, coach at the Beckley-Stratton Junior High School, and Mike White, area director of the fellowship of Christian athletes, the West Virginians worked with basketball camps to help the youths develop their sports emphasis.

While the language barrier was present— West Virginians don't speak Arabic as a rule, and few Palestinians speak English—they found hand signals often worked just as well as words—and learned all over again that kids are kids and people are people no matter where they are when it comes to sports.

The camera was wielded by Rod Carney who owns the Grace Book Store in Beckley, and John Brown, a computer specialist with the Mine Safety and Health Administration in Mount Hope, WV, who took pictures of the basketball games and of families. Mr. Carney noted that "family is very important in Palestine, and they don't have any way of getting pictures made of themselves. Many families have been separated and it means a lot to them to have family portraits made or to even have individual pictures of family members." The film will be developed in Huntington and the photos sent to the Baptist workers in the West Bank for distribution among the families.

Reverend Blizzard noted that "there is so much bad press and misleading information about Palestinians. We see all the rock-throwing and terrorism and are led to believe those acts characterize the people there. It just is not true. The Palestinian people are the most hospitable, loving people you would ever want to meet."

One of the highlights of the trip was the personal meeting with President Yasir Arafat during the visit. There was a prayer, and an exchange of gifts, with President Arafat giving the group a Nativity set with the inscription Bethlehem 2000 as a gift from Gaza, and the West Virginia group gave the President a gift of the world-famous West Virginia Glass, a Bible and a West Virginia Lapel Pin from Governor Cecil Underwood. President Arafat told the group they would be welcome again anytime they desire to visit Palestine.

It was my pleasure to personally convey Rev. Blizzard's request to me to help arrange for a personal meeting with President Arafat. I was able to hand the request to President Arafat in person during his recent visit to Washington.

It is Čhristian efforts such as those carried out by Rev. Blizzard and his group from the Beckley and Huntington Baptist Church and the Fellowship of Christian Athletes that can help us put an end to the mindless stereotyping of Palestinians and others of Arab-descent as bomb-throwing terrorists. I know Rev. Blizzard will continue his missionary work in Palestine in the years to come.

As the Representative of Rev. Blizzard and the other 11 members of his group who made the trip, I am very proud to insert the newspaper article describing his experience in Palestine in the CONGRESSIONAL RECORD.

TEN MEN FROM BECKLEY, TWO FROM HUNTINGTON, USED SKILLS TO BUILD FRIENDSHIPS WITH PALESTINIANS

(By Bev Davis)

A Beckley group used a basketball, a camera to build friendships in another part of the world.

The Rev. Paul Blizard, pastor of Memorial Baptist Church in Beckley, used contacts from previous trips to the Middle East to arrange a 12-day visit to Gaza and the West Bank, where 10 men from Beckley and two from Huntington used some special skills to build friendships with Palestinians there.

"There is so much bad press and misleading information about Palestinians. We see all of the rock-throwing and terrorism and are led to believe those acts characterize the people there. It just is not true. The Palestinians we met are the most hospitable, loving people you would ever want to meet," Blizard said.

The American team took gifts of food, shoes, sports equipment and T-shirts.

"We gave over 100 pairs of shoes to a doctor who will distribute them in a Bedouin camp in Gaza. The people are very poor there. The shoes will enable the doctor to get people to come to the clinic for vaccinations and other medical services," Blizard said.

The group also organized a three-fold plan to provide several services to their Palestinian hosts.

Bernard Bostick, a coach at Beckley-Stratton Junior High School, and Mike White, area director of the Fellowship of Christian Athletes, prepared themselves to work in basketball camps, teaching new skills and helping the Palestinians develop their sports emphasis.

"We met with a group of kids who didn't speak much English, and we didn't know Arabic, but when the balls started to bounce, there was one language," White said. "We used hand signals to explain techniques, and the expressions on the faces of the players told us immediately they were pleased with new moves they learned from Bernie. Kids are kids, and people are people, no matter where they are. We had a wonderful opportunity to get to know these groups, and it was hard to leave."

A Baptist group arranged for Rod Carney, owner of Grace Book Store in Beckley and John Brown, a computer specialist with the Mine Safety and Health Administration in Mount Hope, to take pictures of people living in the West Bank.

"Family is very important there, and they don't have any way of getting pictures made. A lot of families have been separated, and it means a lot to them to have family portraits made or to even have individual pictures of family members," Carney said.

He shot 16 rolls of film and sent them to Huntington, where a photo shop will develop the photographs at no charge and send them back for Baptist workers in the West Bank to distribute to the families there.

"We were in homes of people who had very little, and yet they always welcomed us warmly and offered us food and beverages. We knew sometimes they were offering us all they had. We were all deeply touched by their hospitality," Carney said.

"When people asked us why we came, we told them we believe God wanted us to go there to show our love for the Palestinian people and to extend a hand to help them in any way we could," Brown said.

Huntington Audiologist Tom Waybright accompanied the group and did volunteer work in a school for the hearing-impaired.

"This was a unique opportunity to learn more about the people and to provide a service for them," Blizard said. "Everywhere we went, people were so appreciative and they just treated us like family."

One unexpected highlight was the opportunity to meet with Palestinian National Authority President Yasser Arafat and exchange greetings and gifts with him, Blizard added.

"Through the efforts of Abu Tariq, the president's personal representative, our whole group was invited into the national headquarters to meet him. We talked with him and prayed with him. We gave him gifts from Gov. Cecil Underwood's office—lapel pins in the shape of the state of West Virginia and a piece of glass from our state. The president gave us a Nativity set with the inscription "Bethlehem 2000". One of our men